A unique chance

The International Drinking Water Supply and Sanitation Decade launched last November could improve the quality of human life throughout the world more than any previous initiative by the United Nations. The benefits of clean, accessible water are considerable. Life may change dramatically for many women in the developing world who often spend hours every day fetching the minimum of water necessary for their families' survival. And, because healthy people are productive people, cleaner drinking water can have resounding economic consequences.

But the Decade's greatest potential is the chance it offers to save the lives of so many children in the developing world. Today, 800 million people live in absolute poverty — their children are their only hope. If, during the next ten years significantly fewer children die and productivity is increased through better health, we may have an entry point to break the poverty cycle.

The supplying of clean drinking water must be accompanied by the provision of sanitation and by education about hygiene. The high cost will mostly have to be borne by the developing countries. However, the Water Decade offers a unique opportunity for cooperation between the leadership of both developed and developing nations. The need for water, coupled with the desire to stop children dying, is a topic about which complete agreement ought to be possible.

Peter Bourne, Assistant Secretary General, UNDP, and Coordinator, International Drinking Water Supply and Sanitation Decade.

World Bank photo by Ray Witlin
Guest editor

Our guest editor for this issue of Diarrhoea Dialogue is Richard Feachem, Senior Lecturer in Tropical Public Health Engineering at the Ross Institute of Tropical Hygiene, London School of Hygiene and Tropical Medicine, London, U.K.

Indonesian Congress

The fifth Indonesian National Congress of Paediatrics will be held in Medan, North Sumatra from 14 to 18 June 1981. The theme of the Congress will be Optimal growth and development for a bright future. Further information can be obtained from Helena Siregar, Chairman, Konika-V, Department of Child Health, University of North Sumatra, Medan, Indonesia.

Literature on water supply and sanitation

Some of the organizations which produce literature on water supply and sanitation are:

- Centro Panamericano de Ingenieria Sanitaria y Ciencias del Ambiente
  Casilla Postal 4337
  Lima 100
  Peru

- Environmental Health Division
  World Health Organization
  1211 Geneva 27
  Switzerland

- Environmental Sanitation Information Centre
  Asian Institute of Technology
  PO Box 2754
  Bangkok
  Thailand

- Intermediate Technology Publications Ltd
  9 King Street
  London WC2E 8HN
  United Kingdom

- International Development Research Centre
  PO Box 8500
  Ottawa
  Canada
  K1G 3H9

- National Environmental Engineering Research Institute
  Nehru Marg
  Nagpur 440020
  India

- Ross Institute of Tropical Hygiene
  London School of Hygiene and Tropical Medicine
  Keppel Street
  London WC1E 7HT
  United Kingdom

- Transport, Water and Telecommunications Department
  The World Bank
  1818 H Street, NW
  Washington DC 20433
  USA

A major theme of the conference was the best way of linking the technology and resources of the West to the needs of developing countries. Peter Bourne commented that the initiative taken by the NWC provided a useful model that could be used elsewhere to inform people about the specific needs of the Decade and to provide a channel for technical assistance. The role of charities such as Oxfam and the Save the Children Fund was also mentioned in this context, together with other NGOs such as the Intermediate Technology Development Group.

The importance of training at all levels both in the U.K. and in developing countries was widely endorsed, although fears were expressed about the prohibitively high costs of bringing students to the U.K. for courses.

Several speakers emphasized that technical assistance should be provided on request from developing countries and that programmes should focus on the needs of particular areas, rather than "master" plans for entire regions. This led on to discussion about health education and community participation in water and sanitation projects. There was debate about the difficulties of continued maintenance and financing of local schemes within the existing social and economic structures of many developing countries.

The conference discussions took on more meaning the following day as water and sewage workers in the U.K. threatened a national strike. One possible result of such action would have been that within a few days people in London would have had to boil drinking water to ensure its safety. An irritating necessity — but also a timely reminder of the kind of problems that confront the UN Decade.

In the next issue...

- articles from the World Bank, WHO and the International Development Research Centre on their role in the Decade
- reports on water and sanitation programmes in Mozambique and Nepal
- practical advice on dry latrines
- more news and letters

Diarrhoea Dialogue 5 will be available at the end of May 1981.

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2 Diarrhoea Dialogue, issue 4, February 1981. Produced quarterly by AHRTAG at 85 Marylebone High Street, London W1M 3DE.
Communities, water and health

Decisions taken by ourselves for ourselves

Attitudes to water use and sanitation remain some of the most resistant to change. Anne Whyte explains how this can be remedied through increased community participation in projects.

In 1975, only about 20 per cent of rural people in developing countries had reasonable access to adequate water and sanitation. Everyone can tell stories of projects that have failed; hand pumps that break within months and remain broken for years, latrines that are built but never used. The International Drinking Water Supply and Sanitation Decade crystallizes an approach to development in water and sanitation that has evolved over the past ten years. It is based on:

- more community participation
- closer links to other sectors, particularly health and primary education
- the development of low cost, self-reliant and self-sustaining projects.

Community participation is the most political aspect of the Decade approach because it directly involves the relations of a national government to its people. To succeed, it clearly needs political commitment at all levels.

What is community participation?

For some people community participation is an ideology of development. For others, it is a practical means of planning and management. To supply the needs of the world’s people for water and sanitation, it may be the only means available to us.

Community participation is sometimes called “popular participation”, “self-help”, or “self-reliance”. These are all relative measures of how much things are being done for people by others or by people for themselves. In other words, community participation means people are making decisions and taking responsibility for:

- planning projects and setting goals
- implementing projects
- sharing benefits
- evaluation of projects.

Changing attitudes

Educating people to change their behaviour in order to prevent disease is one of the most difficult and important tasks in health education.

Attitudes and behaviour related to water use and sanitation are some of the most difficult to change. In most cultures, the way in which water is distributed and owned, reflects the local balance of power. Water control brings political control, so that when a new water supply is introduced, it may bring with it far-reaching social and political changes within the community.

Water sources are often social places. People meet at the stream, spring or borehole. Carrying water can identify your status in the community. One household collects water at the source; another lets it be seen that they send a servant or buy from a water seller. Most water carriers are women and children. Despite the heaviness of the task, it is not men’s work.

Personal hygiene practices related to water and sanitation are also difficult to change. Defaecation habits are among our most personal ones and require a sensitive approach to health education. It is a difficult message to get across that a mother may be the cause of disease in her family.

Health education

However, the outlook is encouraging. Health education and primary health care are being more closely integrated with planning for water supply and sanitation, and at an earlier stage. By focusing attention on children and the need to change their behaviour, health education can transmit new habits in an unthreatening way. A community participation approach to health education can involve families in monitoring disease, evaluating their own behaviour and identifying ways of improvement.

Perhaps the most important message for all involved in community development is that decisions taken by ourselves for ourselves make us more committed to making those decisions work. That is one important hope for increasing community participation in water and sanitation projects over the next Decade and beyond.

Anne Whyte, Institute for Environmental Studies, University of Toronto, Toronto, Canada.

Priorities

People have an opportunity to express their own needs through community participation. Their priorities may not be for water and sanitation. Governments and development agencies may have to respond to community priorities on the one hand, but also be prepared to provide health education to change community views and behaviour.

The role of behaviour

The extent and severity of diarrhoeal diseases among preschool children is related to poor water and sanitation, malnutrition, inadequate housing and human behaviour. Mothers prepare food with hands and water contaminated with excreta and wash children’s clothes, soiled with faeces, in streams that become the water supply for others. They may not perceive the same difference between safe and contaminated water that we do. Biologically “safe” well water may taste strange and be rejected for the contaminated but familiar stream.
Priorities for diarrhoeal disease control:

Water, excreta, behaviour and diarrhoea

Improving only water quality or only latrines will have little or no effect on the incidence of diarrhoeal disease. Richard Feachem discusses how only an integrated control programme can be effective in the long term.

Oral rehydration and other curative approaches to diarrhoea may have a great effect upon mortality, but they cannot significantly reduce transmission or the incidence of infection and disease. Most children may be kept alive by a comprehensive curative programme which makes simple therapy readily available in the village, but they will continue to be regularly reinfected. The main goal of diarrhoea programmes must therefore be control.

How is control to be achieved?
There are three basic approaches:

- Interrupting transmission by the improvement of water supply, excreta disposal and hygiene
- Improving the general health of children by improved nutrition and reducing the incidence of other infections
- Immunization.

In the long run control will be achieved by a combination of each of these approaches but it is significant that, in developed countries, and in wealthy communities in developing countries, control has been achieved by a combination of the first two alone.

Rich and poor
Diarrhoeal disease is associated with poverty and with the environmental and educational conditions that accompany poverty. In wealthy communities throughout the world diarrhoeal disease has become a minor public health problem. If we look at Europe and North America, for instance, some infections have become very rare (Vibrio cholerae, Shigella species other than sonnei, Salmonella typhi and paratyphi and Entamoeba histolytica) while other infections continue to occur but cause little disease compared to their status in developing countries (rotaviruses, enterotoxigenic E. coli, salmonellae, Campylobacter and Shigella sonnet).

The fundamental question in diarrhoeal disease control is how may the diarrhoea pattern of a poor community be transformed to the pattern of a wealthy community? If this transformation requires the elimination of poverty and a substantial improvement in incomes and educational levels, then we should not talk of diarrhoeal disease control but focus instead on overall economic development and political change. However, there is some evidence that diarrhoeal disease transmission in poor communities can be reduced in the short term by improving water supply, excreta disposal and hygiene, prior to any reduction in poverty and deprivation in the longer term.

Transmission

The classical view of diarrhoeal disease transmission, derived from studies of major urban common-source outbreaks, was that it is primarily associated with faecally contaminated drinking water — in other words it is water-borne. This view has been progressively modified as more and more information has come to light on the non-water-borne transmission of diarrhoeal diseases in both endemic and epidemic situations.

It now seems very probable that, among poor people in developing countries, most of the spread of organisms which cause diarrhoea is by faecal-oral routes that do not involve drinking contaminated water. All the main diarrhoea-causing pathogens are transmitted from anus to mouth and there are many opportunities for such transmission in a poor and crowded community.

Water-borne transmission is but one special case of faecal-oral transmission and most authorities would agree that a great deal of the transmission of rotaviruses, shigelae, enterotoxigenic E. coli and Entamoeba histolytica is by non-water-borne routes. There is less agreement on the transmission of cholera. Some suggest that cholera is largely water-borne everywhere; others that it is mainly water-borne in Bangladesh but not necessarily elsewhere. However, a third group maintain that it is not primarily water-borne anywhere.

Water quality
Water-borne transmission is reduced by improving water quality. Many people drink heavily contaminated water (containing up to $10^4$ E. coli per 100 millilitres) from open wells, ponds or streams. Replacing these sources by piped water or protected wells will dramatically improve water quality and will therefore reduce water-borne transmission. However, some studies in Bangladesh(1), Guatemala(2), Lesotho(3), the United States of America(4) and elsewhere have found that such improvements failed to have a marked effect on diarrhoeal disease incidence. One possible explanation for these findings is that diarrhoeal diseases in the communities studied were mainly non-water-borne.

Pigs contaminate the pond surrounding an open, hand-dug well in Upper Volta. There is no drainage and the water in the well will be heavily polluted.

World Bank photo by Ray Witlin

4 Diarrhoea Dialogue, issue 4, February 1981. Produced quarterly by AHRTAG at 85 Marylebone High Street, London W1M 3DE.
Water availability and water use

If diarrhoea-causing pathogens are being transmitted by non-water-borne routes (for instance on hands, clothes and food) it is important to improve personal and domestic cleanliness. This is difficult, if not impossible, when the nearest water source is far from the house and the water must be laboriously carried in small containers. It is also difficult when there is a tap near the house which provides only an intermittent supply. Improved personal and domestic cleanliness depend upon an abundant supply of water (about 30-40 litres per person daily) located near the house and available 24 hours a day for 365 days of the year. Improved cleanliness also depends on the correct use of the water once it is available, and this behavioural factor is discussed below and on page three.

Excreta disposal

The main diarrhoea-causing pathogens are shed in the faeces and therefore the hygienic disposal of human faeces is of the utmost importance. Each family must have access to a latrine which all members use and keep clean. The latrine must be acceptable and attractive to the users. Some studies have shown that the construction of latrines does not necessarily reduce the incidence of diarrhoeal diseases. This is probably because the latrines were not used, not kept clean, or not used by the most important section of the community — the children.

Behaviour

The provision of good water supplies and latrines will achieve little unless people understand these new facilities, like them, maintain them and use them. Therefore all water and excreta disposal projects must be accompanied by vigorous programmes of community education and must be planned and implemented in cooperation with the community (see page three). The promotion of frequent hand washing may be especially effective (see Diarrhoea Dialogue 2 page three).

Focus on children

Children are not only the main sufferers from diarrhoea, they are also the main source of infection. Symptomatic and asymptomatic infection rates are

An integrated approach

There is abundant evidence that improving only water quality or only latrines will have little or no effect on the incidence of diarrhoeal disease. We must hope, and evidence exists to support this hope, that a combination of improved water quality, increased water availability, hygienic and acceptable latrines, and vigorous and sustained educational programmes will be effective. The impact of such an integrated approach will clearly be different on different types of diarrhoea. For instance, cholera, typhoid and shigellosis may be substantially reduced whereas rotavirus diarrhoea is likely to be unresponsive.

Nevertheless the goal must be to design affordable and effective integrated programmes which will reduce overall diarrhoeal disease morbidity and mortality even before there has been any dramatic reduction in poverty. The most cost-effective mixes of water, sanitation and education are yet to be defined and are a major priority of the applied research component of the WHO Diarrhoeal Diseases Control Programme to be described in the next issue of Diarrhoea Dialogue.

*Organisms which may produce disease.

(1) Levine R J et al 1976 Failure of sanitary wells to protect against cholera and other diarrhoeas in Bangladesh. The Lancet, July 10 1976: 86-89
Choosing a hand pump

John Cuthbert reports on recent testing of hand pumps

The choice of pump must take into account the depth of the well and local conditions, particularly with regard to maintenance. Many pumps are installed in areas where they cannot receive the necessary maintenance and therefore stop working after a short time. A suitable pump should be:

- simple to maintain locally
- easy to repair without using expensive, imported spare parts
- constructed so that it is difficult to steal parts of the machinery.

Other important points:

- there should be as few external fittings as possible, as these can easily be knocked out of place
- if the water is corrosive, the materials from which the pump is made should be chosen to minimise the effects
- if the well dries out from time to time, a conventional pump cylinder with leather cups should be avoided
- otherwise conventional brass cylinders with leather piston cups are quite satisfactory
- the pump must be simple to work. A long handle with a relatively small arc of movement and a counter-balance weight is easiest to use.

**Best buys**

*The India Mk. II*

In tests of 12 pumps carried out in the United Kingdom, the *India Mk. II* pump was found to be reliable, required little maintenance, was very easy to use and cheap (£65)*. Its disadvantages are that careful positioning is required in installation and that it can only be used in wells of 20 metres or more since it relies on the weight of the water column to carry the piston downwards.

*The Constallen*

The *Constallen* pump from England is also good value at £170* and uses stainless steel and plastics in its cylinder for corrosion resistance. It was found to be reliable, although some wear results from pumping waters containing sand. It is not as easy to use as the *India Mk. II*, having a much shorter handle. Installation of the thin and easily damaged cylinder requires care, and maintenance or repairs to the cylinder could be difficult in the field.

**Alternatives**

*Verguot Hydropumpe 4C2*

Other pumps worth considering include the *Verguot Hydropumpe 4C2* from France at about £350–£400*. This is a foot operated pump which was relatively easy to use, although women wearing saris or long dresses might have some problems. It seems to be reasonably reliable and corrosion resistant. However, it is a complex, novel design. Availability of spares could be a problem and repairs in the field may be difficult. A well organized system would be necessary for maintenance although this should rarely be needed.

*The Mono ES 30*

The *Mono ES 30*, an English rotary pump at £370*, is very strong and reliable and requires hardly any maintenance. There could be problems in sealing it against contamination of the well, unless a robust well head is available. It is also easy to push rubbish into the spout and down the pump. The samples tested gave a poor performance but the manufacturer claims that the design has now been considerably improved.

It is clear that no one pump is suitable for all countries and all situations. Further evaluation is needed and the World Bank, with United Nations Development Programme (UNDP) funds, is now implementing further extensive tests of such pumps around the world.

*All prices correct at time of going to press.*

John Cuthbert is Director of the Water Research Centre, Stevenage, Herts.
Oral rehydration with dirty water?

Many of you have asked about the use of dirty water in making up oral rehydration solution when clean water is unavailable. Richard Feachem suggests that the benefits of early replacement of water and electrolytes in acute diarrhoea far outweigh the possible risk of using contaminated water.

Mothers are encouraged to prepare oral rehydration fluid using only clean water. However, most people in rural areas of developing countries have no access to clean water and in some communities the only available water is heavily contaminated with faecal material. In these circumstances it is recommended that the water be boiled and allowed to cool before preparing the oral rehydration fluid. This is often impracticable — involving use of expensive fuel and delaying the start of treatment. If oral rehydration therapy becomes commonplace in villages it is certain that the oral rehydration fluid will often be made up with water containing pathogens of faecal origin. Does this matter? The answer is we don’t yet know but it probably doesn’t.

The main questions

The dirty water used to make up the fluid may contain faecal viruses, bacteria and intestinal parasites. Of these only the bacteria may multiply if conditions are right. Oral rehydration fluid is normally used for about 24 hours after it is prepared and therefore the two central questions are:

- Can certain bacterial pathogens that may be present in water multiply in oral rehydration fluid stored in the home at 20–30°C?
- If they can, what is the effect of ingesting a large dose of bacterial pathogens on an intestine already colonized by the same pathogen or by another viral, bacterial or protozoal pathogen?

Only multiplication (rather than enhanced survival) of a pathogenic bacterium in oral rehydration fluid is important, since only if multiplication takes place might the child receive a greater dose of the bacterium in the oral rehydration fluid than in plain water.

Laboratory experiments

The results of laboratory experiments are conflicting. Some have found a steady decline in the numbers of pathogens introduced into oral rehydration fluid. On the basis of these findings a WHO Scientific Working Group concluded that “Escherichia coli, Vibrio cholerae, Salmonella and Shigella do not multiply in oral rehydration fluid and survive in declining numbers for up to 48 hours”.

This is unlikely to be true in all circumstances and one recent study has shown that V. cholerae and enteropathogenic and enterotoxigenic strains of E. coli increased in concentration by between 1 and 5 log units after 24 hours in oral rehydration fluid. However, all these experiments used oral rehydration fluid made up with distilled water, or with sterilized surface water and therefore failed to duplicate actual field conditions.

Gambian study

A more relevant study on the behaviour of wild E. coli in oral rehydration fluid made up with well water has recently been reported from The Gambia. The concentration of E. coli in well water alone fell slightly during 24 hours storage (23–30°C). However, in well water plus oral rehydration salts the concentration increased by over 2 log units. The same study compared the response of children (three months to four years) receiving oral rehydration fluid made up with well water with those whose fluid was made up with sterile water. There was no difference in the incidence and duration of acute diarrhoeal attacks, or in the growth rates, between the two groups. It was estimated that the E. coli ingested in stored oral rehydration fluid were at most 5 per cent of the E. coli regularly ingested in food eaten by these children in The Gambia.

A sound strategy

In conclusion, some bacteria may multiply in stored oral rehydration fluid. There is no evidence, however, that using contaminated fluid increases the incidence, severity or duration of diarrhoea, and there is one study indicating that it does not.

A sound strategy, pending more field research, is to advise mothers to use the cleanest water available, to boil it where possible and not to keep the oral rehydration fluid more than 24 hours. To those who express concern at this approach it must be stressed that the proven benefits of water and electrolyte replacement early in acute diarrhoea far outweigh the possible risk of using contaminated water.

1) The Lancet, August 2 1980 pp 255–256
2) Report WHO/DDC/79.3
Nothing new
I feel there is too little new in Diarrhoea Dialogue. In sending it to us, you are preaching to the converted and a great many agencies are now disseminating these ideas. Many people are doubtless not yet enlightened but are they receiving Diarrhoea Dialogue? For us, only ideas and information that take us further are needed.

P.H. Snell, Hopital Protestant, B.P. 115, Dabou, Ivory Coast.

Visual impact
You suggest, (Diarrhoea Dialogue 2, page 8), that after reading the issues be punished and filed — “in this way, the information will always be easily accessible”. Accessible to whom, I ask myself.

 Sadly, relegation to the office desk drawer or the filing cabinet is the common fate of most potentially useful material. Why not publish a new sheet that can be used as a wall-chart for all staff and visitors to look at and discuss? If the information produced is really to be a catalyst for dialogue, as your title suggests, then it should make a visual impact as well. In this way, the visitor who enters the office to discuss training of village health workers may well exit knowing more about problems of diarrhoea too.

Relatively little information is published in Portuguese for those of us working in Brazil, Angola, Moçambique and Guinea Bissau. Whilst appreciative of the additional cost of printing in a fourth language, I do think there is a good case for publishing Diarrhoea Dialogue in Portuguese. Do other Portuguese speaking readers agree with me?


Weak tea
I have found advising mothers to give dehydrated children weak tea the most practical solution. Making tea involves boiling the water and mothers will always do this. At the same time they believe there is some medicinal value in the tea so they get more motivated than giving other plain drinks
P.S. I do not believe one should resort to contaminated water!

J. Kaginba, African Medical & Research Foundation (AMRF), P.O. Box 30125, Nairobi, Kenya.

Dominica
Thank you for sending us Diarrhoea Dialogue. We would like to continue receiving it.

In Dominica, oral rehydration therapy was started in the referral hospital in September 1978, and introduced to all health workers in 1979. UNICEF oral rehydration salts packages became available after hurricane David struck the island on 29th August 1979.

The doctors, district nurses and community health workers were informed by lectures, a seminar and a manual on management of diarrhoea. The public was informed by radio and newspaper releases, and by a booklet on nutrition in the first year of life, containing one page about oral rehydration.

An explosive outbreak of diarrhoea from February to April 1980 showed clearly the value of oral rehydration therapy. Of the approximately 2000 children under two years who suffered from diarrhoea in that period only 99 were admitted to the hospital, of whom only 41 had to be treated intravenously.

Both health personnel and the public are very enthusiastic about oral rehydration therapy, and it has now almost completely replaced the drugs and “bush medicines” which were used before.

J.M. Wit, Princess Margaret Hospital, Goodwill, Commonwealth of Dominica, West Indies.

Hand washing
I have a comment to make on one of the pictures in Diarrhoea Dialogue 2. On page 3 a child is shown washing her hands. It suggests that all the children will use the same water (this is often done). It would be better to show the hand washing with one using a jug or kettle to pour water on the hands of the one washing, using the bowl to collect water for later disposal. Water can be used quite economically this way, once the pourers learn to control the flow, a kettle being the slowest pourer.

N.M. O’Brien, United Nations Relief and Works Agency for Palestine Refugees, Amman, Jordan.

Aids for disabled children
One of the most important ideas being spread by the International Year of Disabled People (IYDP) is that disabled children can do many things for themselves and become significant members of the community. All children learn through play. Don Caston* has designed some simple climbing frames, supports and other aids for disabled children which make it possible for them to play with others in the village.

AHRTAG has reproduced the aids as a set of “pop-up” colour pictures on strong, plasticized paper. This three-dimensional presentation shows very clearly the purpose of each aid and how it should look when finished. There is no text on the eight pop-ups but a simple instruction sheet explains how they are made and how they will benefit disabled children.

The sets are available now. Please send your money with your order, unless you require more than ten sets, in which case write to AHRTAG for a quotation on postage and packing.

UK, Europe and the USA: £1.75 (US$6.00) for each set including postage and packing.

All other countries: £1.00 (US$3.00) for each set including postage and packing.

*Handicapped Education & Research Unit, City of London Polytechnic, U.K.